



**DEPARTMENT OF INTERNATIONAL BUSINESS
SCHOOL OF PUBLIC POLICY & PUBLIC ADMINISTRATION**

Course: IBUS 6202/PPPA 6077, IBUS 6297/PPPA 6085 Summer 2018

Course Title Privatization, Nationalization, and Public-Private Partnerships

Instructor: Robert Weiner, Professor of International Business, Public Policy &
Public Administration, and International Affairs
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Office Hours Thursday 4-5pm, and by appt.

Course Objectives:

- ◆ Developing perspectives for analyzing whether and how to privatize/nationalize enterprises, and how to relate enterprise performance to ownership.
- ◆ Providing participants with tools to understand the motivations, workings, and implications of public-private partnerships.

Course Description:

These two courses (six credits) examine, in an integrated fashion, privatization and public-private partnerships, focusing on the policy process and whether the privatization and public-private partnerships improve the financial and operating performance of formerly state-owned enterprises. The courses analyze the rationale for privatization and supporting policies for reforms. The courses will examine examples/cases drawn from a variety of industries including banking, oil & gas, telecom, and electricity. They provide an understanding of privatization through three perspectives: (1) Management and corporation governance issues after privatization including the impact of privatization and competition on the capital formation, output pricing, and structural change of privatized firms; (2) Effect of privatization on government efficiency, and the effect of the introduction of competition on the public accountability including allocation, distribution, and stabilization; (3) Impact of privatization on consumers in terms of access, reliability, price, quality and distributional equity.

The courses include a one-week trip to the UK to examine the history of the privatization and competition policy over the past quarter century. This will include:

- Analyses of cases of privatization from different industries in UK
- Visits with academics, policy analysts, and business leaders to gain insight into current assessment of privatization as a policy in UK.
- Discussions with UK consulting firms that have been heavily involved in privatization initiatives.

Students will discuss the lessons learned from the UK and explore the implications of the UK experience for privatization and competition policies in other countries.

Course Format:

Because students have different learning and working styles, this course will utilize a variety of learning and teaching formats. We will use lectures, discussions, and case studies. There is a significant amount of reading, as well as a group working paper, and an individual integrative memo, so students are urged to plan their time accordingly.

Students are expected to attend all classes. If you are unable to attend class, please call or email the instructor; absences will affect your participation grade. Students missing class are responsible for retrieving notes and assignments from classmates.

Class participation means speaking in class; attendance is insufficient. This is especially important for case discussion and guest speakers. Three levels of assessment, based on zero, one, or more than one substantive comment/question. **ATTENDANCE JULY 26 MANDATORY**; missing all or part of the session subject to one course-grade reduction.

Academic Honesty:

Students are responsible for familiarizing themselves with the University's policies on academic honesty and integrity. Using words written by others without proper citation, or passing off someone else's work as your own, constitutes academic dishonesty and will be subject to disciplinary action—beginning with failure of the course. Group members are individually and collectively responsible for ensuring academic integrity of group work.

If you have questions regarding the use of materials, please ask.

Work Requirements & Assessment:

IBUS 6202/PPPA 6077 (seminar here)

Exam	40%	Take-home (sent June 15; <u>return by midnight, June 28</u>)
Group proposal	40%	<u>Due June 7, 5pm. 5 pp. + attachments.</u> The proposal for the project should describe what you plan to do, including description of the issues, justification/motivation of why they are important, scope of analysis (what will you focus on and how you will go about it), information you will need, and how you plan to obtain it.
Participation	20%	See note above. Also, <u>ATTENDANCE JULY 26 MANDATORY</u>

IBUS 6297/PPPA 6085 (study abroad)

- Group project 50% Students will use the materials from lectures, contacts with people and organizations in the UK, and other sources to do a research project on lessons learned from privatization and public-private partnerships in one or more countries, possibly including the U.S., in accordance to their preference. The student research project will:
- Identify outcomes predicted by privatization theory and policy analysis, e.g., firm financial performance, consumer prices and access, etc. Then examine outcomes that occurred (or did not occur) in a particular industry and country.
 - Investigate what happened and compare this with expectations. What did not happen? Why not? Discuss explanations for findings.
 - Identify consequences for future reform efforts.

Group presentation & paper due at last mtg, July 26

- Reflection memo 30% Individual memo reflecting on the course, including lessons learned from the UK and unresolved issues. **Due 5pm July 19**

The objective of the reflection memo is to put together the parts of the course in Washington and London, and assess the course's effectiveness at providing the context and content for you to do so. These are personal reflections, not a group project, and should focus on what was important to you.

The memo should be about 5 pages (double spaced, 12-point type so I can actually read it) and address some of the following: What did you learn from the study program in London? What did you learn from fellow participants? What surprised you? Contrast what you learned in Washington to what you heard and found in London; that is, how does the theory you learned in Washington compare to the practice you learned about in London. Reinforcing? Contradictory? Confusing? What did you like and not like about the course? Which speakers were effective, which were not, and why? Redundancies? Inconsistencies? Suggestions for improving the course? Anything else you believe is important. Discuss why.

Participation	20%	See note above. Also, <u>ATTENDANCE AT VISITS MANDATORY</u>
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CLASS SESSIONS

Session 1
(May 24)

Group Formation

Introduction to the Course, Political Economy of State Ownership and Privatization

Musacchio, Lazzarini, and Aguilera. "New Varieties of State Capitalism: Strategic and Governance Implications," *Academy of Management Perspectives* 29(1), February 2015.

Moulton and Wise, Shifting Boundaries between the Public and Private Sectors: Implications from the Economic Crisis, *Public Administration Review* 70 (3), May-June 2010

<http://www3.interscience.wiley.com/cgi-bin/fulltext/123390002/PDFSTART>

Meggison, *The Financial Economics of Privatization* 2005, Ch 1

Voszka, Nationalization or Privatization? The Fragmentation of the Mainstream, *Annals of Public and Cooperative Economics* 88(1), March 2017 **SKIM**

Roberts and Saeed. [Privatizations around the world: economic or political determinants? *Economics & Politics*, 24\(1\), Mar 2012](#)

Optional Reading

Grosman et al, State Control and Corporate Governance in Transition Economies: 25 Years on from 1989. *Corporate Governance: An International Review*. 24(3), May 2016

Session 2
(May 31)

Political Economy of State Ownership and Privatization, continued

Session 3
(June 7)

Proposal Due 5pm

Public-Private Partnerships/UK Private Finance Initiative

Guest: Prof. John Forrer, GWU

CASE Public Private Partnership: London Underground Limited, ACRC- Hong Kong Univ. HKU819, 2009 [case questions on Bb](#)

[Buckberg, et al, "Rising Tide of Next Generation U.S. P3s", February 2018](#) pp. 1-12

[Parker, "PPP/PFI – Solution or Problem?" *Economic Affairs*, 2009](#)

Moralos and Amekudzi, "The State of the Practice of Value for Money Analysis in Comparing PPPs to Traditional Procurement," *Public Works Management & Policy*, 13 (2), October 2008

Hare, PPP and PFI: the political economy of building public infrastructure and delivering services, *Oxf Rev Econ Policy* (Spring 2013) 29 (1): 95-112

Optional Reading

Wettenhall, The Public-Private Interface: Surveying the History, in Hodge & Greve ed. *The Challenge of PPPs: Lessons from International Experience*, 2005

Hare, Public-Private Partnerships under the Coalition, Mar 2015
<http://www.coalitionconomics.org/uncategorized/public-private-partnerships-under-the-coalition/>

Session 4
(June 14)

Firm Ownership, Governance, and Performance

Background on Corporate Governance (If you are familiar with the subject, skim as a refresher): 1) Eun and Resnick, *International Financial Management*, 6th ed., 2012, Ch. 4; 2) Larcker and Tayan, Governance Aches and Pains: Is Bad Governance Chronic? *STANFORD CLOSER LOOK SERIES – CGRP54*, April 2016

Meggison, *The Financial Economics of Privatization*, 2005, Chapter 2 and pp. 253-267

Bortolotti and Faccio, *Government Control of Privatized Firms. Review of Financial Studies*, August 2009

Marcelin and Mathur, Privatization, Financial Development, Property Rights and Growth, *Journal of Banking and Finance*, 2014

Optional Readings

Ang and Boyer, Finance and Politics: The Wealth Effects of Special Interest Group Influence During the Nationalisation and Privatisation of Conrail. *Cambridge Journal of Economics* 31, 2007

Djankov, Mcleish, Nenova and Shleifer, Who Owns The Media? *Journal of Law and Economics*, 46(2), October 2003

Boubakri et al. Privatisation in Developing Countries: Performance and Ownership Effects. *Development Policy Review*. Vol. 26 (3) 2008

Cragg and Dyck. Privatization and Management Incentives: Evidence from the UK. *Journal of Law, Economics, and Organization*. Vol 19 (1) 2003

Session 5
(June 21)

UK Political Economy

Guest Speaker: , British Embassy

Powell, Dalton, Strom, *Comparative Politics Today: A World View*, 11th ed., 2015, Ch. 8 (Britain) SKIM

Knight, Sadiq Khan Takes On Brexit and Terror, *New Yorker*, 31 July 2017 (SKIM)

Helm, British infrastructure policy and the gradual return of the state, *Oxf Rev Econ Policy* (Summer 2013) 29 (2): 287-306

Parker, Enterprise Sales. In Hodge, ed. *Privatization and Market Development*, 2006. (UK Experience)

Optional Readings

[UK National Audit Office, PFI and PF2, January 2018](#)

HM Treasury, *Infrastructure Procurement: Delivering Long-Term Value*, March 2008

Feigenbaum, Henig & Hamnett (FHH), *Shrinking the State: the Political Underpinnings of Privatization*, 1998, SKIM Chapter 3 (UK)

No mtg
(June 28)

Exam Due midnight

Sessions 6-10
(July 2-6)

Sessions held in UK

Newbery, *Privatization, restructuring, and regulation of network utilities*. Vol. 2. MIT press, 2002, Ch. 1.

Propper and Venables. "An assessment of Labour's record on health and healthcare." *Oxford Review of Economic Policy* 29.1 (2013): 203-226.

Appleby, The Coalition's record on health care, 2010-2015: The NHS in austere times
(<http://www.coalitionconomics.org/uncategorized/the-coalitions-record-on-health-care-2010-2015-the-nhs-in-austere-times/>)

Papanicolas et al, "Health Care Spending in the United States and other OECD countries," *JAMA* 319(10), March 13, 2018

Session 11
(July 12)

Case Study – Global Oil Industry: Privatization & NOCs

Victor et al, *Oil and Governance: SOEs and the World Energy Supply*, 2012, Ch 1-3.

Session 12
(July 19)

Reflection Memo Due

Case Study – SOEs in the USA: Intercity Passenger Rail

Guest Speaker, Ed Courtemanch, Amtrak

Puentes, Tomer and Kane, *A New Alignment: Strengthening America's Commitment to Passenger Rail*, Brookings, 2013

Fukui, 20 Years after JNR Privatization, *Japan Railway & Transport Review*, March 2008
(http://www.jrtr.net/jrtr49/pdf/f06_fuk.pdf)

Session 13
(July 26)

Group Papers Due

Group Presentations